

<b>U.S. DEPARTMENT OF LABOR</b> <b>Employment and Training Administration</b> <b>Washington, D. C. 20210</b>	<b>CLASSIFICATION</b> UI
	<b>CORRESPONDENCE SYMBOL</b> OWS/DPM
	<b>ISSUE DATE</b> May 18, 2001
<b>RESCISSIONS</b> None	<b>EXPIRATION DATE</b> May 31, 2002

**DIRECTIVE : UNEMPLOYMENT INSURANCE PROGRAM LETTER NO. 32-01**

**TO : ALL STATE EMPLOYMENT SECURITY AGENCIES**

**FROM : GRACE A. KILBANE**  
**Administrator**  
**Office of Workforce Security**

**SUBJECT : Unemployment Insurance Data Validation (UI DV) Preclearance Notice**

1. **Purpose.** To transmit the preclearance notice published in the Federal Register on March 30, 2001 announcing the Department of Labor's intention to seek Office of Management and Budget approval for information collection associated with an enhanced UI DV system.
2. **References.** [Unemployment Insurance Program Letter 03-01](#) (October 23, 2000)
3. **Preclearance Notice.** On March 30, 2001, the Department published a preclearance notice in the Federal Register (66 Federal Register 17443-17446). This notice solicits comments on the proposed information collection associated with the enhanced UI DV system which will validate all the data previously validated under the Workload Validation (WV) program as well as all other key report elements. To ensure that all States have the opportunity to comment, the text of that notice is attached to this UIPL.

Comments must be received within 60 days of the publication of the notice in the Federal Register--May 29, 2001.

Authority to collect data under the WV program expired on December 31, 2000. The Department's proposed collection would permit States to validate the old workload elements using the WV methodology if they cannot implement UI DV within the first year of implementation.

4. **Action Required.** State Employment Security Administrators are requested to:
  - a. Distribute this directive to appropriate staff;
  - b. Provide comments on the proposed UI DV program to the Department's contact person listed in the attached Federal Register notice by May 29, 2001.
5. **Inquiries.** Please refer any questions to the appropriate Regional Office.
6. **Attachment.** ["Proposed Collection; Comment Request."](#) 66 Federal Register 17443-17446 (March 30, 2001).



quarterly report also include, at the least, an analysis of compliance with the applicable measures of Services or standards of performance pertinent to services to veterans, and the quantity and quality of services provided to eligible veterans and eligible persons by the LESO (or other designated service delivery point), to include Vocational Rehabilitation and Employment activity.

These reports were previously submitted to the Office of Management and Budget (OMB) for approval as part of a package by the Employment and Training Administration and assigned OMB No. 1205-0240. VETS is submitting a new request to extend the current collection forms and requesting a new OMB Number.

**II. Desired Focus of Comments**

Currently VETS is soliciting comments concerning the proposed extension of the information

collection request for the VETS 300 Cost Accounting Report DVOP/LVER Programs and Manager's Report. The Department of Labor is particularly interested in comments which:

- . Evaluate whether the proposed collection of information is necessary for the proper performance of the functions of the agency, including whether the information will have practical utility;

- . Evaluate the accuracy of the agency's estimate of the burden of the proposed collection of information; including the validity of the methodology and assumptions used.

- . Enhance the quality, utility, and clarity of the information to be collected; and

- . Minimize the burden of the collection of information on those who are to respond, including through the use of appropriate automated, electronic, mechanical, or other

technological collection techniques or other forms of information technology, e.g., permitting electronic submissions of responses.

**III. Current Actions**

This notice requests extended approval from OMB for the collection of information, submission, and other paperwork requirements of the VETS Cost Accounting Report; DVOP/LVER Programs.

*Type of Review:*

Extension of a currently approved collection.

*Agency:* Veterans' Employment and Training Service.

*Title:* VETS 300 Cost Accounting Report DVOP/LVER.

*OMB Number:* New (formerly 1205- 0240).

*Affected Public:* State, Local, and Tribal Governments.

Reports	Number of respondents	Number of responses	Frequency	Average time per response (hours)	Estimated burden hours
VETS-300.....	53	265	Quarterly.....	1	265
Manager's Report.....	1,600	8,000	Annually.....		
			Quarterly.....	.83	6,640
			Annually.....		
<b>Total.....</b>	1,653	8,265	.....	.....	6,905

*Total Annualized Capital/startup costs:* \$0.  
*Total Initial Annual Costs:* \$0.

Comments submitted in response to this notice will be summarized and included in the agency's

request for OMB approval of the information collection request. Comments will become a matter of public record.

Dated: March 26, 2001.  
**Stanley A. Seidel,**  
*First Assistant Secretary,*  
 VETS. FR Doc. 01-7910  
 Filed 3-29-01; 8:45 am]

**BILLING CODE 4910-79-P**

**DEPARTMENT OF LABOR**

**Employment and Training Administration**

**Proposed Collection; Comment Request**

**ACTION:** Notice and request for comments.

**SUMMARY:** The Department of Labor (DOL), as part of its continuing effort to reduce paperwork and respondent burden, conducts a preclearance consultation program to provide the general public and Federal agencies with an opportunity to comment on proposed and/or continuing collections of information in accordance with the Paperwork Reduction Act of 1995 (PRA95) (44 U.S.C. 3506(c)(2)(A)). This program helps to ensure that the requested data can be provided in the desired format, the reporting burden (time and financial resources) is minimized, the collection instruments are clearly understood, and the impact of collection requirements on respondents can be properly assessed. Currently, the Employment and Training Administration (ETA) is soliciting comments about the proposed new collection of information on the validity or correctness of certain Unemployment Insurance (UI) data that States now provide to ETA in monthly, quarterly or annual reports. Some of these data are used to calculate performance measures or to allocate the funds used for program administration. ETA is seeking Office of

Management and Budget (OMB) approval under the PRA95 to establish a UI Data Validation (UIDV) program to replace the existing Workload Validation (WV) program. The WV program, for which authority expired on 12/31/2000, validated—checked the accuracy of—a small number of reported data elements that are used to determine the allocation of funds appropriated for UI program administration. Under the more comprehensive UIDV program, States would validate about half the data they now report, including all the workload items. The UIDV system would increase the validation reporting burden. A copy of the proposed information collection request (ICR) can be obtained by contacting the office listed below in the **ADDRESSES** section of this notice.

**DATES:** Written comments must be submitted to the office listed in the **ADDRESSES** section below on or before May 29, 2001.

**ADDRESSES:** All comments about this proposed collection of information should be addressed to: Burman Skrable, Office of Workforce Security, Employment and Training Administration, U.S. Department of Labor, Room S-4231, 200 Constitution Avenue, NW., Washington, DC 20210. Telephone: 202-693-3197 (this is not a toll-free number); fax: 202-693-3229; e-mail: [bskrable@doleta.gov](mailto:bskrable@doleta.gov).

#### **SUPPLEMENTARY INFORMATION:**

##### **I. Background**

Section 303(a)(6) of the Social Security Act specifies that the Secretary of Labor will not certify State UI programs to receive administrative grants unless the State's law includes provisions for—

Making of such reports. \* \* \* as the Secretary of Labor may from time to time require, and compliance with such provisions as the Secretary may from time to time find necessary to assure the correctness and verification of such reports.

Since the mid-1970s, all State Employment Security Agencies have been required to check the validity of certain data elements they submit on four required UI reports. The Department uses these data in a formula for determining each State's share of funds appropriated for the administration of the State's UI program. These elements are all aggregate counts of the number of times the State performs certain activities, or counts of such items as employers subject to UI taxes.

*Validation and the UI System.* Validity means that the counts the State submits on its reports are correct accumulations of elements which conform to the Federal reporting definitions. State staff, following the instructions in ET Handbook No. 361, perform this WV process; Department of Labor Regional staff, assisted by a technical support contractor, audit the State's validations. The validation has two dimensions: *quantity* and *quality*. The *quantity* validation consists of comparing a reported count for a selected period with a reconstructed validation count; it passes if there is no more than a 2% difference between the two. In the *quality* validation, samples of each element are checked against primary agency records to ensure that the proper activities are being counted according to Federal reporting definitions. To pass, a sample may contain no more than 5% invalid elements. The WV process is repeated every three years if all validations pass; any failure requires a revalidation of failed elements the following year.

Starting in the 1980s and continuing through the 1990s, the General Accounting Office and the Department's Office of Inspector General have criticized ETA for not validating all elements it requires States to report as program managers and policy officials at all levels rely upon such elements in making decisions affecting program design, funding and operations. More recently, the Government Performance and Results Act (GPRA) emphasizes that agencies need to ensure the validity of all data on which they base their strategic planning decisions and performance determinations. Commonly, agencies' GPRA displays indicate how they validate, or propose to validate, their performance data.

In the 1990s DOL asked Mathematica Policy Research, Inc., to develop a more automated validation approach in conjunction with its management of the field test of new benefits timeliness and quality measures. When the field test showed the methodology to be sound, it was extended to key UI tax performance data. The new UIDV system has one feature in common with the WV system, but also some important differences:

- . In common with WV, UIDV does *quantitative* validation by independently reconstructing reported counts, and *qualitative* validation by checking samples against primary agency records;

- . The major differences are:
  - WV starts with workload items, identifies each item the report elements comprise, and validates the report elements. In contrast, UIDV starts with the report elements to be validated. It first identifies the broad groups ("populations") of underlying elementary transactions on which those report elements are based (e.g., initial claims), then devises mutually exclusive subgroups ("subpopulations") which relate to the report elements.

- UIDV uses State-specific handbooks (one for

benefits, another for tax) instead of one generic handbook. The UIDV handbooks' instructions for programmers and validators are specific to a State's own management information system. Thus, Federal reporting requirements are mapped to the related data element on each individual State's data system.

- UIDV is more highly automated and efforts are being made to automate its operations further to increase efficiency;
- UIDV's scope of validation is more extensive. It validates approximately half of the elements on the 47 required UI reports, versus WV's validation of only 29 data elements on four reports. UIDV validates all workload elements, including most of the data used to construct the Tier I UI performance measures (See Unemployment Insurance Program Letter 37-99, July 1, 1999, published as **Federal Register** Notice 64 FRN 38088 (July 14, 1999)). *UIDV Pilot Test.* Three States pilot tested the UIDV system between November 1997 and October 1998. Two States undertook validation of all benefit and tax report elements in the UIDV handbooks; the other State validated all benefits elements but only validated one (Field Audit) of the five tax populations. Pilot States and associated ETA Regional Office staff received preparatory training before starting and technical assistance throughout the pilot from a support contractor.

In brief, the pilot test showed:

- . States could generally implement the UIDV system with a reasonable but sustained level of effort.

- . The UIDV system worked as designed to discover reporting errors.

- . States do make reporting errors which need detecting and fixing.

- . The reporting problems can be fixed.

- . The average staff requirements from the pilot test were about 2200 hours to complete Benefits Validation and about 2300 hours for Tax Validation, or 2.2- 2.5 staff

years for both, of which programming time was about 77% or 1.8 staff years. The contractor's evaluation report estimated that the continuing validation cost will be about 35% of initial, or about 0.8 staff years for tax and benefits validation combined. Very little of this is programmer time.

Although DOL has based the burden estimates below on the pilot program experience, it believes the estimates represent an upper limit for the true burden. The pilot was conducted while States were addressing Y2K concerns, which caused turnover among programmer staff and a lack of availability or intermittent availability of senior programmers for the pilot. The Department is also working to develop additional automation for the UIDV processes which will reduce initial programming time below the pilot test estimate.

## II. Review Focus

DOL is particularly interested in comments which:

- . Evaluate whether the proposed collection of information is necessary for the proper performance of the functions of the agency, especially whether the information will have practical utility;

- . Evaluate the accuracy of the agency's estimate of the burden of the proposed collection of information, including the validity of the methodology and assumptions used;

- . Discuss how to enhance the quality, utility, and clarity of the information to be collected; and

- . Suggest how to minimize the burden of the collection of information on those who are to respond, including through the use of appropriate automated, electronic, mechanical, or other technological collection

techniques or other forms of information technology (e.g., permitting electronic submission of responses).

### III. Current Actions

The Department proposes the following plan for implementing and operating the UIDV system:

- Mandatory implementation will begin around July 2001; States have been encouraged by Unemployment Insurance Program Letter No. 03 01 to implement the UIDV program voluntarily before then.
- States that are not ready to begin implementation in 2001 will be required to validate all or some of the 11 workload items using the WV methodology if WV procedures would have called for validation.
- UIDV will initially retain the 3-year cycle for validation and the validation standards applied under WV (□2% for quantity, 5% for quality). The following criteria, taken from WV, will also be used to determine when deviation from the cycle will be required: (1) A change in Federal reporting requirements; or (2) failure of the previous validation test; or (3) a major change in the State's computerized data system. In each of these cases, validation would be required the following fiscal year. Once into the continuing cycle, States decide when to conduct validation during a year.
- Beginning with the FY 2004 State Quality Service Plan (SQSP) cycle, States will be required to include validation findings in the SQSP. They will be required to develop a corrective action plan for failure to complete a validation or if the same report element repeatedly fails validation.

*Resources:* States are expected to provide resources for UIDV from their UI administrative grant. Since the WV program was begun

in the late 1970s, each State's grant has included one staff year for WV activities. The estimates below, based on estimates provided by the pilot evaluation contractor, indicate that average UIDV staffing requirements for continuing operations will be less than one staff year.

*ADP Support:* To reduce programming costs, the Department is developing additional software intended to limit State programming requirements to preparing the extract programs for the data elements to be validated. The additional software provided by the Department should cut the programming demand on States during implementation, which averaged 1.8 staff years in the pilot test, in half.

*Data Recording and Reports:* States will record the results of their investigations on spreadsheet software prepared as an accompaniment to their handbooks. Initially, the spreadsheets can be transmitted by e-mail or regular mail to the Department. Eventually, the results will be submitted the same as other reports. The results will be stored in a database in the National Office in Washington, D.C., and compiled in an annual validation accuracy report.

*Training:* DOL will begin conducting UIDV training for State staff in the Summer of 2001. Several sessions, perhaps on a regional basis, are envisioned. Experience to date suggests that small training sessions are most effective. States that elect to implement UIDV voluntarily may receive individual training. The Department's technical support contractor, Sparhawk Group, Inc., assisted by staff from Mathematica Policy Research, will conduct the training along with Department staff, and will

provide continuing technical assistance during implementation. DOL will issue a directive containing details on the times, locations, and content of the training in advance of the sessions.

*Type of Review:* New.

*Agency:* Employment and Training Administration.

*Title:* Unemployment Insurance Data Validation Program.

*OMB Number:* 1205-0NEW.

*Recordkeeping:* States are required to follow their State laws regarding public record retention in retaining validation results.

*Affected Public:* State Governmental entities.

*Reference:* Handbook 361.

*Total Respondents:* 53.

*Frequency:* Complete validation every third year; annually to revalidate failed data, when there are changes in Federal reporting requirements or when State data systems undergo major changes. Table below assumes that one third of States must validate 10% of elements in each of two off years.

*Total Responses:* 53 (Average in a year: 29.7).

*Estimated Time Per Response:* 1,600 hours for a full validation, conducted every third year (based on pilot program. Off-year burden will depend on number of elements needing revalidation.)

*Total Burden Hours:* 30,187 Hours.

*Total Burden Cost (capital/startup):* 121,792 hours, \$3,524,660 (2,768 hours, \$80,106 per each of 44 States).

*Total Burden Cost (operating/ maintaining):* \$873,612 (\$29,414 per State).

**CALCULATION OF ANNUAL BURDEN AND CAPITAL/STARTUP COST**

	Frequency	Respondents	Hours per response	Total hours	Rate in \$/hr	Total \$	Average per State \$
<b>Calculation of Annual Burden</b>							
<b>Full Validation</b> .....	Every 3rd year ..	53	1,600	84,800	28.94	2,454,112	46,304
<b>Partial Validation</b> .....	2 off years .....	36	160	5,760	28.94	166,694	4,630
<b>3-Year Total</b> .....	NA .....	NA	NA	90,560	28.94	2,620,806	.....
<b>Ann. Avg.</b> .....	.....	29.7	1,016	30,187	28.94	873,602	29,414
<b>Calculation of Capital/Startup Cost</b>							
<b>States Implement</b> .....	One Time .....	44	4,500	121,792	28.94	3,524,660	80,106

Comments submitted in response to this request will be summarized and/or included in the request for OMB approval of the information collection request; they will also become a matter of public record.

Signed in Washington, DC on March 16, 2001.

**Grace A. Kilbane,**  
*Administrator, Office of Workforce Security.* [FR Doc. 01 7909 Filed 3 29 01; 8:45 am]

**BILLING CODE 4510- 30- P**

**DEPARTMENT OF LABOR**

**Employment Standards Administration  
Wage and Hour Division;  
Minimum Wages for Federal and Federally Assisted Construction;  
General Wage Determination Decisions**

General wage determination decisions of the Secretary of Labor are issued in accordance with applicable law and are based on the

information obtained by the Department of Labor from its study of local wage conditions and data made available from other sources. They specify the basic hourly wage rates and fringe benefits which are determined to be prevailing for the described classes of laborers and mechanics employed on construction projects of a similar character and in the localities specified therein.

The determinations in these decisions of prevailing rates and fringe benefits have been made in accordance with 29 CFR part 1, by authority of the Secretary of Labor pursuant to the provisions of the Davis-Bacon Act of March 3, 1931, as amended (46 Stat. 1494, as amended, 40 U.S.C. 276a) and of other Federal statutes referred to in 29 CFR part 1, Appendix, as well as such additional statutes as may from time to time be enacted containing provisions for the payment of wages

determined to be prevailing by the Secretary of Labor in accordance with the Davis-Bacon Act.

The prevailing rates and fringe benefits determined in these decisions shall, in accordance with the provisions of the foregoing statutes, constitute the minimum wages payable on Federal and federally assisted construction projects to laborers and mechanics of the specified classes engaged on contract work of the character and in the localities described therein.

Good cause is hereby found for not utilizing notice and public comment procedure thereon prior to the issuance of these determinations as prescribed in 5 U.S.C. 553 and not providing for delay in the effective date as prescribed in that section, because the necessity to issue

current construction industry wage determinations frequently and in large volume causes procedures to be impractical and contrary to the public interest. General wage determination decisions, and modifications and supersedes decisions thereto, contain no expiration dates and are effective from their date of notice in the **Federal Register**, or on the date written notice is received by the agency, whichever is earlier. These decisions are to be used in accordance with the provisions of 29 CFR parts 1 and 5. Accordingly, the applicable decision, together with any modifications issued, must be made a part of every contract for performance of the described work within the geographic area indicated as required by an applicable Federal prevailing wage law and 29 CFR Part 5. The wage rates and fringe benefits, notice of which is published herein, and which are contained in the Government Printing Office (GPO) document entitled *General Wage Determinations Issued Under The Davis Bacon and Related Acts*, shall be the minimum paid by contractors and subcontractors to laborers and mechanics. Any person, organization, or governmental agency having an interest in the rates determined as prevailing is encouraged to submit wage rate and fringe benefit information for consideration by the Department. Further information and self-explanatory forms for the purpose of submitting this data may be obtained by writing to the U.S. Department of Labor, Employment Standards Administration, Wage and Hour Division, Division of

Wage Determinations, 200 Constitution Avenue, NW., Room S 3014, Washington DC 20210.

**Modification to General Wage Determination Decisions**

The number of decisions listed to the Government Printing Office document entitled *General Wage Determinations Issued Under the Davis-Bacon and related Acts* being modified are listed by Volume and State. Dates of publication in the **Federal Register** are in parentheses following the decisions being modified. *Volume I*

Connecticut

- CT010001 (Mar 2, 2001)
- CT010003 (Mar 2, 2001)
- CT010004 (Mar 2, 2001)

*Volume II*

None

*Volume III*

Florida

- FL010001 (Mar. 2, 2001)

*Volume IV*

Michigan

- MI010076 (Mar. 2, 2001)
- MI010077 (Mar. 2, 2001)
- MI010078 (Mar. 2, 2001)
- MI010079 (Mar. 2, 2001)
- MI010080 (Mar. 2, 2001)
- MI010081 (Mar. 2, 2001)
- MI010082 (Mar. 2, 2001)
- MI010083 (Mar. 2, 2001)
- MI010084 (Mar. 2, 2001)
- MI010085 (Mar. 2, 2001)
- MI010087 (Mar. 2, 2001)
- MI010089 (Mar. 2, 2001)
- MI010091 (Mar. 2, 2001)
- MI010092 (Mar. 2, 2001)
- MI010093 (Mar. 2, 2001)
- MI010094 (Mar. 2, 2001)
- MI010095 (Mar. 2, 2001)
- MI010096 (Mar. 2, 2001)
- MI010097 (Mar. 2, 2001)
- MI010098 (Mar. 2, 2001)
- MI010099 (Mar. 2, 2001)
- MI010100 (Mar. 2, 2001)
- MI010101 (Mar. 2, 2001)

*Volume V*

Arkansas

- AR010003 (Mar. 2, 2001)

- AR010008 (Mar. 2, 2001)
- AR010046 (Mar. 2, 2001)
- KS010006 (Mar. 2, 2001)
- KS010007 (Mar. 2, 2001)
- KS010009 (Mar. 2, 2001)
- KS010012 (Mar. 2, 2001)
- KS010013 (Mar. 2, 2001)
- KS010015 (Mar. 2, 2001)
- KS010016 (Mar. 2, 2001)
- KS010018 (Mar. 2, 2001)
- KS010019 (Mar. 2, 2001)
- KS010063 (Mar. 2, 2001)
- KS010069 (Mar. 2, 2001)
- KS010070 (Mar. 2, 2001)

Nebraska

- NE010001 (Mar. 2, 2001)
- NE010003 (Mar. 2, 2001)
- NE010011 (Mar. 2, 2001)
- NE010019 (Mar. 2, 2001)

Texas

- TX010001 (Mar. 2, 2001)
- TX010003 (Mar. 2, 2001)
- TX010081 (Mar. 2, 2001)
- TX010096 (Mar. 2, 2001)
- TX010100 (Mar. 2, 2001)
- TX010114 (Mar. 2, 2001)

*Volume VI*

Alaska

- AK010001 (Mar. 2, 2001)

Idaho

- ID010001 (Mar. 2, 2001)
- ID010002 (Mar. 2, 2001)
- ID010003 (Mar. 2, 2001)

Washington

- WA010001 (Mar. 2, 2001)
- WA010002 (Mar. 2, 2001)
- WA010003 (Mar. 2, 2001)
- WA010007 (Mar. 2, 2001)
- WA010010 (Mar. 2, 2001)
- WA010011 (Mar. 2, 2001)
- WA010023 (Mar. 2, 2001)

Wyoming

- WY010005 (Mar. 2, 2001)
- WY010006 (Mar. 2, 2001)
- WY010007 (Mar. 2, 2001)